

114TH CONGRESS  
1ST SESSION

# H. R. 1158

To improve management of the National Laboratories, enhance technology commercialization, facilitate public-private partnerships, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2015

Mr. HULTGREN (for himself, Mr. PERLMUTTER, Mr. WEBER of Texas, Mr. SWALWELL of California, Mr. SMITH of Texas, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. NEWHOUSE, Mr. LIPINSKI, Mr. ROHRABACHER, Mr. FATAH, Mr. NEUGEBAUER, and Mr. BEN RAY LUJÁN of New Mexico) introduced the following bill; which was referred to the Committee on Science, Space, and Technology

---

## A BILL

To improve management of the National Laboratories, enhance technology commercialization, facilitate public-private partnerships, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Department of Energy Laboratory Modernization and  
6 Technology Transfer Act of 2015”.

1 (b) TABLE OF CONTENTS.—The table of contents of  
 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Savings clause.

TITLE I—INNOVATION MANAGEMENT AT DEPARTMENT OF  
 ENERGY

- Sec. 101. Under Secretary for Science and Energy.
- Sec. 102. Technology transfer and transitions assessment.
- Sec. 103. Sense of Congress.
- Sec. 104. Nuclear energy innovation.

TITLE II—CROSS-SECTOR PARTNERSHIPS AND GRANT  
 COMPETITIVENESS

- Sec. 201. Agreements for Commercializing Technology pilot program.
- Sec. 202. Public-private partnerships for commercialization.
- Sec. 203. Inclusion of early-stage technology demonstration in authorized technology transfer activities.
- Sec. 204. Funding competitiveness for institutions of higher education and other nonprofit institutions.
- Sec. 205. Participation in the Innovation Corps program.

TITLE III—ASSESSMENT OF IMPACT

- Sec. 301. Report by Government Accountability Office.

3 **SEC. 2. DEFINITIONS.**

4 In this Act:

5 (1) DEPARTMENT.—The term “Department”  
 6 means the Department of Energy.

7 (2) NATIONAL LABORATORY.—The term “Na-  
 8 tional Laboratory” means a Department of Energy  
 9 nonmilitary national laboratory, including—

- 10 (A) Ames Laboratory;
- 11 (B) Argonne National Laboratory;
- 12 (C) Brookhaven National Laboratory;
- 13 (D) Fermi National Accelerator Labora-  
 14 tory;

- 1 (E) Idaho National Laboratory;
- 2 (F) Lawrence Berkeley National Labora-
- 3 tory;
- 4 (G) National Energy Technology Labora-
- 5 tory;
- 6 (H) National Renewable Energy Labora-
- 7 tory;
- 8 (I) Oak Ridge National Laboratory;
- 9 (J) Pacific Northwest National Labora-
- 10 tory;
- 11 (K) Princeton Plasma Physics Laboratory;
- 12 (L) Savannah River National Laboratory;
- 13 (M) Stanford Linear Accelerator Center;
- 14 (N) Thomas Jefferson National Accel-
- 15 erator Facility; and
- 16 (O) any laboratory operated by the Na-
- 17 tional Nuclear Security Administration, but
- 18 only with respect to the civilian energy activities
- 19 thereof.

20 (3) SECRETARY.—The term “Secretary” means

21 the Secretary of Energy.

22 **SEC. 3. SAVINGS CLAUSE.**

23 Nothing in this Act or an amendment made by this

24 Act abrogates or otherwise affects the primary responsibil-

25 ities of any National Laboratory to the Department.

1 **TITLE I—INNOVATION MANAGE-**  
2 **MENT AT DEPARTMENT OF**  
3 **ENERGY**

4 **SEC. 101. UNDER SECRETARY FOR SCIENCE AND ENERGY.**

5 (a) IN GENERAL.—Section 202(b) of the Department  
6 of Energy Organization Act (42 U.S.C. 7132(b)) is  
7 amended—

8 (1) by striking “Under Secretary for Science”  
9 each place it appears and inserting “Under Sec-  
10 retary for Science and Energy”; and

11 (2) in paragraph (4)—

12 (A) in subparagraph (F), by striking  
13 “and” at the end;

14 (B) in subparagraph (G), by striking the  
15 period at the end and inserting a semicolon;  
16 and

17 (C) by inserting after subparagraph (G)  
18 the following:

19 “(H) establish appropriate linkages be-  
20 tween offices under the jurisdiction of the  
21 Under Secretary; and

22 “(I) perform such functions and duties as  
23 the Secretary shall prescribe, consistent with  
24 this section.”.

25 (b) CONFORMING AMENDMENTS.—

1           (1) Section 3164(b)(1) of the Department of  
2           Energy Science Education Enhancement Act (42  
3           U.S.C. 7381a(b)(1)) is amended by striking “Under  
4           Secretary for Science” and inserting “Under Sec-  
5           retary for Science and Energy”.

6           (2) Section 641(h)(2) of the United States En-  
7           ergy Storage Competitiveness Act of 2007 (42  
8           U.S.C. 17231(h)(2)) is amended by striking “Under  
9           Secretary for Science” and inserting “Under Sec-  
10          retary for Science and Energy”.

11 **SEC. 102. TECHNOLOGY TRANSFER AND TRANSITIONS AS-**  
12 **SESSMENT.**

13          Not later than 1 year after the date of enactment  
14 of this Act, and annually thereafter, the Secretary shall  
15 transmit to the Committee on Science, Space, and Tech-  
16 nology of the House of Representatives and the Committee  
17 on Energy and Natural Resources of the Senate a report  
18 which shall include—

19           (1) an assessment of the Department’s current  
20           ability to carry out the goals of section 1001 of the  
21           Energy Policy Act of 2005 (42 U.S.C. 16391), in-  
22           cluding an assessment of the role and effectiveness  
23           of the Director of the Office of Technology Transi-  
24           tions; and

1           (2) recommended departmental policy changes  
2           and legislative changes to section 1001 of the En-  
3           ergy Policy Act of 2005 (42 U.S.C. 16391) to im-  
4           prove the Department’s ability to successfully trans-  
5           fer new energy technologies to the private sector.

6 **SEC. 103. SENSE OF CONGRESS.**

7           It is the sense of the Congress that the Secretary  
8           should encourage the National Laboratories and federally  
9           funded research and development centers to inform small  
10          businesses of the opportunities and resources that exist  
11          pursuant to this Act.

12 **SEC. 104. NUCLEAR ENERGY INNOVATION.**

13          Not later than 180 days after the date of enactment  
14          of this Act, the Secretary, in consultation with the Na-  
15          tional Laboratories, relevant Federal agencies, and other  
16          stakeholders, shall transmit to the Committee on Science,  
17          Space, and Technology of the House of Representatives  
18          and the Committee on Energy and Natural Resources of  
19          the Senate a report assessing the Department’s capabili-  
20          ties to authorize, host, and oversee privately funded fusion  
21          and non-light water reactor prototypes and related dem-  
22          onstration facilities at Department-owned sites. For pur-  
23          poses of this report, the Secretary shall consider the De-  
24          partment’s capabilities to facilitate privately-funded proto-

1 types up to 20 megawatts thermal output. The report shall  
2 address the following:

3 (1) The Department's safety review and over-  
4 sight capabilities.

5 (2) Potential sites capable of hosting research,  
6 development, and demonstration of prototype reac-  
7 tors and related facilities for the purpose of reducing  
8 technical risk.

9 (3) The Department's and National Labora-  
10 tories' existing physical and technical capabilities  
11 relevant to research, development, and oversight.

12 (4) The efficacy of the Department's available  
13 contractual mechanisms, including cooperative re-  
14 search and development agreements, work for others  
15 agreements, and agreements for commercializing  
16 technology.

17 (5) Potential cost structures related to physical  
18 security, decommissioning, liability, and other long-  
19 term project costs.

20 (6) Other challenges or considerations identified  
21 by the Secretary, including issues related to poten-  
22 tial cases of demonstration reactors up to 2  
23 gigawatts of thermal output.

1 **TITLE II—CROSS-SECTOR PART-**  
2 **NERSHIPS AND GRANT COM-**  
3 **PETITIVENESS**

4 **SEC. 201. AGREEMENTS FOR COMMERCIALIZING TECH-**  
5 **NOLOGY PILOT PROGRAM.**

6 (a) IN GENERAL.—The Secretary shall carry out the  
7 Agreements for Commercializing Technology pilot pro-  
8 gram of the Department, as announced by the Secretary  
9 on December 8, 2011, in accordance with this section.

10 (b) TERMS.—Each agreement entered into pursuant  
11 to the pilot program referred to in subsection (a) shall  
12 provide to the contractor of the applicable National Lab-  
13 oratory, to the maximum extent determined to be appro-  
14 priate by the Secretary, increased authority to negotiate  
15 contract terms, such as intellectual property rights, pay-  
16 ment structures, performance guarantees, and multiparty  
17 collaborations.

18 (c) ELIGIBILITY.—

19 (1) IN GENERAL.—Any director of a National  
20 Laboratory may enter into an agreement pursuant  
21 to the pilot program referred to in subsection (a).

22 (2) AGREEMENTS WITH NON-FEDERAL ENTI-  
23 TIES.—To carry out paragraph (1) and subject to  
24 paragraph (3), the Secretary shall permit the direc-  
25 tors of the National Laboratories to execute agree-



1       ments with a non-Federal entity, including a non-  
2       Federal entity already receiving Federal funding  
3       that will be used to support activities under agree-  
4       ments executed pursuant to paragraph (1), provided  
5       that such funding is solely used to carry out the  
6       purposes of the Federal award.

7               (3) RESTRICTION.—The requirements of chap-  
8       ter 18 of title 35, United States Code (commonly  
9       known as the “Bayh-Dole Act”) shall apply if—

10                   (A) the agreement is a funding agreement  
11                   (as that term is defined in section 201 of that  
12                   title); and

13                   (B) at least 1 of the parties to the funding  
14                   agreement is eligible to receive rights under  
15                   that chapter.

16       (d) SUBMISSION TO SECRETARY.—Each affected di-  
17       rector of a National Laboratory shall submit to the Sec-  
18       retary, with respect to each agreement entered into under  
19       this section—

20                   (1) a summary of information relating to the  
21                   relevant project;

22                   (2) the total estimated costs of the project;

23                   (3) estimated commencement and completion  
24                   dates of the project; and

1           (4) other documentation determined to be ap-  
2           propriate by the Secretary.

3           (e) CERTIFICATION.—The Secretary shall require the  
4           contractor of the affected National Laboratory to certify  
5           that each activity carried out under a project for which  
6           an agreement is entered into under this section—

7           (1) is not in direct competition with the private  
8           sector; and

9           (2) does not present, or minimizes, any appar-  
10          ent conflict of interest, and avoids or neutralizes any  
11          actual conflict of interest, as a result of the agree-  
12          ment under this section.

13          (f) EXTENSION.—The pilot program referred to in  
14          subsection (a) shall be extended until October 31, 2017.

15          (g) REPORTS.—

16                (1) OVERALL ASSESSMENT.—Not later than 60  
17                days after the date described in subsection (f), the  
18                Secretary, in coordination with directors of the Na-  
19                tional Laboratories, shall submit to the Committee  
20                on Science, Space, and Technology of the House of  
21                Representatives and the Committee on Energy and  
22                Natural Resources of the Senate a report that—

23                        (A) assesses the overall effectiveness of the  
24                        pilot program referred to in subsection (a);

1 (B) identifies opportunities to improve the  
2 effectiveness of the pilot program;

3 (C) assesses the potential for program ac-  
4 tivities to interfere with the responsibilities of  
5 the National Laboratories to the Department;  
6 and

7 (D) provides a recommendation regarding  
8 the future of the pilot program.

9 (2) **TRANSPARENCY.**—The Secretary, in coordi-  
10 nation with directors of the National Laboratories,  
11 shall submit to the Committee on Science, Space,  
12 and Technology of the House of Representatives and  
13 the Committee on Energy and Natural Resources of  
14 the Senate an annual report that accounts for all  
15 incidences of, and provides a justification for, non-  
16 Federal entities using funds derived from a Federal  
17 contract or award to carry out agreements pursuant  
18 to this section.

19 **SEC. 202. PUBLIC-PRIVATE PARTNERSHIPS FOR COMMER-**  
20 **CIALIZATION.**

21 (a) **IN GENERAL.**—Subject to subsections (b) and (c),  
22 the Secretary shall delegate to directors of the National  
23 Laboratories signature authority with respect to any  
24 agreement described in subsection (b) the total cost of

1 which (including the National Laboratory contributions  
2 and project recipient cost share) is less than \$1,000,000.

3 (b) AGREEMENTS.—Subsection (a) applies to—

4 (1) a cooperative research and development  
5 agreement;

6 (2) a non-Federal work-for-others agreement;

7 and

8 (3) any other agreement determined to be ap-  
9 propriate by the Secretary, in collaboration with the  
10 directors of the National Laboratories.

11 (c) ADMINISTRATION.—

12 (1) ACCOUNTABILITY.—The director of the af-  
13 fected National Laboratory and the affected con-  
14 tractor shall carry out an agreement under this sec-  
15 tion in accordance with applicable policies of the De-  
16 partment, including by ensuring that the agreement  
17 does not compromise any national security, eco-  
18 nomic, or environmental interest of the United  
19 States.

20 (2) CERTIFICATION.—The director of the af-  
21 fected National Laboratory and the affected con-  
22 tractor shall certify that each activity carried out  
23 under a project for which an agreement is entered  
24 into under this section does not present, or mini-  
25 mizes, any apparent conflict of interest, and avoids

1 or neutralizes any actual conflict of interest, as a re-  
2 sult of the agreement under this section.

3 (3) AVAILABILITY OF RECORDS.—On entering  
4 an agreement under this section, the director of a  
5 National Laboratory shall submit to the Secretary  
6 for monitoring and review all records of the National  
7 Laboratory relating to the agreement.

8 (4) RATES.—The director of a National Lab-  
9 oratory may charge higher rates for services per-  
10 formed under a partnership agreement entered into  
11 pursuant to this section, regardless of the full cost  
12 of recovery, if such funds are used exclusively to  
13 support further research and development activities  
14 at the respective National Laboratory.

15 (d) CONFORMING AMENDMENT.—Section 12 of the  
16 Stevenson-Wydler Technology Innovation Act of 1980 (15  
17 U.S.C. 3710a) is amended—

18 (1) in subsection (a)—

19 (A) by redesignating paragraphs (1) and  
20 (2) as subparagraphs (A) and (B), respectively,  
21 and indenting the subparagraphs appropriately;

22 (B) by striking “Each Federal agency”  
23 and inserting the following:

24 “(1) IN GENERAL.—Except as provided in para-  
25 graph (2), each Federal agency”; and

1 (C) by adding at the end the following:

2 “(2) EXCEPTION.—Notwithstanding paragraph  
3 (1), in accordance with section 202(a) of the Depart-  
4 ment of Energy Laboratory Modernization and  
5 Technology Transfer Act of 2015, approval by the  
6 Secretary of Energy shall not be required for any  
7 technology transfer agreement proposed to be en-  
8 tered into by a National Laboratory of the Depart-  
9 ment of Energy, the total cost of which (including  
10 the National Laboratory contributions and project  
11 recipient cost share) is less than \$1,000,000.”; and

12 (2) in subsection (b), by striking “subsection  
13 (a)(1)” each place it appears and inserting “sub-  
14 section (a)(1)(A)”.

15 **SEC. 203. INCLUSION OF EARLY-STAGE TECHNOLOGY DEM-**  
16 **ONSTRATION IN AUTHORIZED TECHNOLOGY**  
17 **TRANSFER ACTIVITIES.**

18 Section 1001 of the Energy Policy Act of 2005 (42  
19 U.S.C. 16391) is amended by—

20 (1) redesignating subsection (g) as subsection  
21 (h); and

22 (2) inserting after subsection (f) the following:

23 “(g) EARLY-STAGE TECHNOLOGY DEMONSTRA-  
24 TION.—The Secretary shall permit the directors of the Na-  
25 tional Laboratories to use funds authorized to support

1 technology transfer within the Department to carry out  
2 early-stage and pre-commercial technology demonstration  
3 activities to remove technology barriers that limit private  
4 sector interest and demonstrate potential commercial ap-  
5 plications of any research and technologies arising from  
6 National Laboratory activities.”.

7 **SEC. 204. FUNDING COMPETITIVENESS FOR INSTITUTIONS**  
8 **OF HIGHER EDUCATION AND OTHER NON-**  
9 **PROFIT INSTITUTIONS.**

10 Section 988(b) of the Energy Policy Act of 2005 (42  
11 U.S.C. 16352(b)) is amended—

12 (1) in paragraph (1), by striking “Except as  
13 provided in paragraphs (2) and (3)” and inserting  
14 “Except as provided in paragraphs (2), (3), and  
15 (4)”; and

16 (2) by adding at the end the following:

17 “(4) EXEMPTION FOR INSTITUTIONS OF HIGH-  
18 ER EDUCATION AND OTHER NONPROFIT INSTITU-  
19 TIONS.—

20 “(A) IN GENERAL.—Paragraph (1) shall  
21 not apply to a research or development activity  
22 performed by an institution of higher education  
23 or nonprofit institution (as defined in section 4  
24 of the Stevenson-Wydler Technology Innovation  
25 Act of 1980 (15 U.S.C. 3703)).

1           “(B) TERMINATION DATE.—The exemp-  
2           tion under subparagraph (A) shall apply during  
3           the 6-year period beginning on the date of en-  
4           actment of this paragraph.”.

5 **SEC. 205. PARTICIPATION IN THE INNOVATION CORPS PRO-**  
6           **GRAM.**

7           The Secretary may enter into an agreement with the  
8           Director of the National Science Foundation to enable re-  
9           searchers funded by the Department to participate in the  
10          National Science Foundation Innovation Corps program.

11           **TITLE III—ASSESSMENT OF**  
12           **IMPACT**

13 **SEC. 301. REPORT BY GOVERNMENT ACCOUNTABILITY OF-**  
14           **FICE.**

15          Not later than 3 years after the date of enactment  
16          of this Act, the Comptroller General of the United States  
17          shall submit to Congress a report—

18           (1) describing the results of the projects devel-  
19           oped under sections 201, 202, and 203, including in-  
20           formation regarding—

21           (A) partnerships initiated as a result of  
22           those projects and the potential linkages pre-  
23           sented by those partnerships with respect to na-  
24           tional priorities and other taxpayer-funded re-  
25           search; and



1 (B) whether the activities carried out  
2 under those projects result in—

3 (i) fiscal savings;

4 (ii) expansion of National Laboratory  
5 capabilities;

6 (iii) increased efficiency of technology  
7 transfers; or

8 (iv) an increase in general efficiency  
9 of the National Laboratory system; and

10 (2) assess the scale, scope, efficacy, and impact  
11 of the Department's efforts to promote technology  
12 transfer and private sector engagement at the Na-  
13 tional Laboratories, and make recommendations on  
14 how the Department can improve these activities.

○